Criminal Justice Council

2022 Budget Public Hearing
November 10, 2020

Christian Kervick, Executive Director
Spencer Price, Director, SAC
Maureen Monagle, Executive Director, DVCC
Brian Reynolds, Chief of Administration
Mission & Legislation

Title 11: Chapter 87 of the DE Code

The Delaware Criminal Justice Council is an independent body committed to leading the criminal justice system through a collaborative approach that calls upon the experience and creativity of the Council, all components of the system, and the community. The Council shall continually strive for an effective system that is fair, efficient, and accountable.
Trusted Resource

Funding
Planning
Research & Analysis
Who We Serve

Nearly 400 grant recipients and the clients they serve

Legislature

18 Committees, Commissions and Working Groups, including

- Sex Offender Management Board
- Delaware Correctional Reentry Commission
- Juvenile Justice Advisory Group
- SENTAC
- Law Enforcement, Public Safety, Pre-Trial & Victims Committees and their subcommittees
The CJC was created by statute in 1984, and was united with the SAC in 2011. The Board of Parole was added to the CJC complement in July 2014.

The Council consists of 29 members, including representatives from the judiciary, state and local police departments, the Governors Cabinet and state and local government and members of the community.

**FY 2021 Budget consists of 19.1 state funded FTE’s:**
- 7 general fund CJC positions
- 6.1 general fund SAC positions
- 5 general fund DVCC positions
- 1 full time general fund and 1 casual/seasonal Board of Parole positions

**FY 2021 14.9 NSF FTE’s:**
- 14 full time and 3 casual/seasonal federally funded CJC positions
- .9 full time and 2 casual/seasonal federally funded SAC positions
FUNDING
## FY2021 General Fund Budget

### FY2021 Funding:

<table>
<thead>
<tr>
<th>Amount</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>$1,356,200</td>
<td>CJC General Funds</td>
</tr>
<tr>
<td></td>
<td>CJC Salary = $770,307; DVCC Salary = $421,493</td>
</tr>
<tr>
<td>$13,400</td>
<td>Domestic Violence Coordinating Council</td>
</tr>
<tr>
<td>$173,000</td>
<td>Board of Parole</td>
</tr>
<tr>
<td>$528,600</td>
<td>SAC General Funds</td>
</tr>
<tr>
<td>$2,071,200</td>
<td>Total General Funds</td>
</tr>
<tr>
<td>$212,500</td>
<td>Videophone Funds ASF</td>
</tr>
<tr>
<td>$212,500</td>
<td>Total Appropriated Special Funds</td>
</tr>
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</table>
Funding Trends

Criminal Justice Council Funding

Dollars

Fiscal Years
2020 Federal Funding

- Byrne-JAG Memorial Block Grant: $848,707
- Body Worn Camera - Wilmington: $630,000
- Coverdell NSPFA Program: $831,852
- Family Violence Prevention: $652,310
- John R. Justice: $427,205
- Juvenile Justice Title II: $101,590
- CARES CFSF: $93,685
- CARES Family Violence: $32,047
- Project Safe Neighborhood: $949,283
- Second Chance Act Adult - SRR: $1,000,000
- Sexual Assault Services: $382,575
- Second Chance Act - Employment: $500,000
- VAWA: $500,000
- Childrens Justice Act: $5,315,699

VOCA

- 2020 Federal Funding
- Byrne-JAG Memorial Block Grant: $848,707
- Body Worn Camera - Wilmington: $630,000
- Coverdell NSPFA Program: $831,852
- Family Violence Prevention: $652,310
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- VAWA: $500,000
- Childrens Justice Act: $5,315,699

VOCA
Videophone, Law Enforcement Reimbursement Program and Domestic Violence Fund

Videophone revenue is imposed and collected by the courts for crimes or offenses as defined in Title 11 § 233.
- FY2020 Actual Revenue $120,483
- 125 Videophone sites
- Resulting in a cost avoidance of over $7.3 million

Local Law Enforcement Education Reimbursement Fund
- FY 21 $120,000
- Since the inception of the program CJC has provided more than 1080 reimbursements to over 365 officers totaling nearly $1.4 million.

DVF revenue is composed of $15 from each fee for a certified marriage license/certificate copy.
- Effective January 2009
- FY2020 Actual Revenue $103,663
Highlights and Current Activities

In 2020, CJC awarded funding for more than 182 projects in excess of $19.6 million federal dollars in FY 2020. The CJC also continued to administer over $16.1 million in grants awarded in previous years, bringing the total of federal funds to over $35.7 million.

Through the Support of OMB, The CJC E-grants was implemented in July 2014. The CJC continues user training. As of today over $96.3 million has been administered in this system.

Grant Funding from VOC – Statewide Victim Services Training Academy

Strategies for Police Intervention (SPI) – Partnership with WPD
Continuance of the GVI program in City of Wilmington
Planning
Discretionary Grant Era

Criminal Justice Council Funding

- Federal Funding
- State Funding
- Combined Federal-State

Fiscal Years

Dollars


0 5,000,000 10,000,000 15,000,000 20,000,000 25,000,000
# Discretionary Grants Awarded 2018

$2,906,940

<table>
<thead>
<tr>
<th>Federal Agency</th>
<th>Solicitation</th>
<th>Application Title</th>
<th>Federal Amount</th>
<th>Number of Years</th>
</tr>
</thead>
<tbody>
<tr>
<td>BJA</td>
<td>Comprehensive Approach to Unsubmitted Sexual Assault Kits</td>
<td>SAKI Site Coordinator and Statewide Multi-Disciplinary Group</td>
<td>$1,675,000 <strong>AWARDED $1,000,000</strong></td>
<td>3</td>
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<tr>
<td>BJA</td>
<td>Strategies for Policing Innovation</td>
<td>City of Wilmington Police Department ShotSpotter</td>
<td>$318,613</td>
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<tr>
<td>BJA</td>
<td>Adult Reentry and Employment Strategic Planning Program</td>
<td>Delaware’s Reentry Employment Strategic Plan</td>
<td>$200,000</td>
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<tr>
<td>BJA</td>
<td>Statewide Recidivism Reduction Implementation</td>
<td>Delaware’s Reform and Recidivism Reduction Implementation of Strategic Plan</td>
<td>$1,000,000 <strong>AWARDED $509,471</strong></td>
<td>3</td>
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<tr>
<td>Mac-Arthur</td>
<td>Capstone</td>
<td>Community Reentry Teams</td>
<td>$20,000</td>
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<tr>
<td>BJA</td>
<td>Comprehensive Opioid Abuse Site-based Program - Statewide Planning, Coordination and Implementation</td>
<td>DE Smart Criminal Justice and Treatment Change Team Implementation</td>
<td>$750,000</td>
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<tr>
<td>OVW</td>
<td>VOCA Training</td>
<td>Delaware Victims Training</td>
<td>$108,856</td>
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## Discretionary Grants Awarded 2019

### $4,509,811

<table>
<thead>
<tr>
<th>Federal Agency</th>
<th>Solicitation</th>
<th>Application Title</th>
<th>Federal Amount</th>
<th>Number of Years</th>
</tr>
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<tbody>
<tr>
<td>NIJ</td>
<td>Postconviction Testing of DNA Evidence</td>
<td>Innocence Delaware Project</td>
<td>$307,552</td>
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<tr>
<td>BJA</td>
<td>Comprehensive Opioid Abuse Site-based Program</td>
<td>Delaware COAP Saving Lives</td>
<td>$3,000,000</td>
<td>3</td>
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<tr>
<td>BJA</td>
<td>Innovative Reentry Initiatives: Building System Capacity &amp; Testing Strategies to Reduce Recidivism</td>
<td>Delaware IRI Reentry Resource Center</td>
<td>$1,000,000</td>
<td>4</td>
</tr>
<tr>
<td>NCIA</td>
<td>NCIRP</td>
<td>Delaware Reentry Reform Efforts</td>
<td>$202,259</td>
<td>1</td>
</tr>
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</table>
Discretionary Grants Awarded 2020
$6,919,620

- **Coronavirus Emergency Supplemental Funding Program** - $3,536,720 - Provides funding to assist eligible states, local units of government, and tribes in preventing, preparing for, and responding to the coronavirus.

- **Family Violence Prevention and Services Act (FVPSA) Coronavirus Aid Relief and Economic Security Act (CARES Act) Supplemental Funding** - $101,590 - Provides one-time funding to support FVPSA State/Territorial administrators in preventing, preparing for, and responding to the coronavirus (COVID 19) public health emergency.

- **Body-Worn Camera Policy and Implementation Program to Support Law Enforcement Agencies** - $630,000 - Establish or expand comprehensive BWC programs and have specified plans to implement this technology in a manner that maximizes the benefits of BWCs

- **State Delinquency Prevention Programs** - $1,000,000 - Implement a 5-module initiative, each consisting of 12 months of educational programming and vocational opportunities, throughout the 5-year lifespan of the project.
Discretionary Grants Awarded 2020
$6,919,620

- **Adult Drug Court and Veterans Treatment Court Discretionary Grant Program**
  - $652,310 - Enhance Delaware’s statewide problem-solving courts through the purchase of a statewide case management database, funding for training opportunities, implementation of evidence-based screening and assessment tools, and additional supports for problem-solving court participants.

- **Second Chance Act Adult Reentry and Employment Strategies Implementation**
  - $500,000 - Maintain the Re-entry Business Services Manager, secure a vocational assessment tool, employer development and training, implement peer coaches, increase community employment programs and expungements.

- **Second Chance Act Statewide Recidivism Reduction Strategic Implementation**
  - $500,000 – Funds programming to align with evidence-based practices to reduce the state’s drivers of recidivism. Provide a CDL training program for DOC and increase community ancillary services along with funding a rigorous research component with the University of Delaware.
## Coronavirus Emergency Supplement Funds

Total Federal Amount  $3,536,720

<table>
<thead>
<tr>
<th>Agency</th>
<th>Amount</th>
<th>Duration</th>
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<tbody>
<tr>
<td>CJC Admin</td>
<td>$336,720</td>
<td>Staffing, monitoring, reporting, mini-grants</td>
</tr>
<tr>
<td>Courts</td>
<td>$350,000</td>
<td>Over 24 months</td>
</tr>
<tr>
<td>DOJ</td>
<td>$350,000</td>
<td>Over 24 months</td>
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<tr>
<td>ODS</td>
<td>$350,000</td>
<td>Over 24 months</td>
</tr>
<tr>
<td>DSP</td>
<td>$500,000</td>
<td>Over 24 months</td>
</tr>
<tr>
<td>DOC</td>
<td>$650,000</td>
<td>Over 24 months</td>
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<tr>
<td>LLEBG</td>
<td>$650,000</td>
<td>Various Programs TBD</td>
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<tr>
<td>Non-Profs</td>
<td>$350,000</td>
<td>Various Programs TBD</td>
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<tr>
<td><strong>Total</strong></td>
<td><strong>$3,536,720</strong></td>
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</table>
Current Initiatives

Delaware Correctional Re-entry Commission (DCRC)

Created Executive Order #27

Office of Reentry: The Office of Reentry will be tasked with creating a catalog of reentry services and will act as a liaison between state and reentry programs.

Final Report to Governor – December 2021

Continue to work with DOC, Office or Reentry to apply for federal grants that assist with Re-entry efforts and Recidivism Reduction.
Current Initiatives

• Victims Training Academy
• Criminal Justice Fellowship Program (U of D)
• Statewide Law Enforcement Training – per Chiefs
• Statewide Victimization Report
• Up-coming Strategic Planning Session
• Virtual Public Hearings
Questions
Research & Analysis
Statistical Analysis Center

**Mission**

- **11 § 8902**
  
The Statistical Analysis Center shall provide the State with a professional capability for objective, interpretive analysis of data relating to crime and criminal justice issues in order to improve the effectiveness of policy-making, program development, **PLANNING** and reporting.

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**Statutory Obligations**

- **11 § 2104(d), 11 § 2104(e)(2) – [Eff 1/1/2019]**
  
  provide the Court with a report of rates of re-arrest and failure to appear as required by persons [defendants] released by the court.
  
- **11 § 8903**
  
  (9) provide analyses as required to determine the impact proposed policy changes may have on the criminal justice system;
  
  (10) Submit annually to the Governor, Chief Justice, President Pro Tem of the Senate, and the Speaker of the House a report examining 1-year, 2-year, and 3-year rates of re-arrest, reconviction, and recommitment of released offender cohorts. **14 § 9006A(b)**
  
  By October 1 of each year, the SAC shall submit to the Department of Justice a report on the outcome or status of complaints of violations of §§ 767-773 of Title 11 where the alleged victim or the alleged perpetrator, or both, is a student of an academic institution and whether the alleged offense occurred on campus at an academic institution. The report shall cover the previous calendar year.
Number of Bills SAC Analyzed by Type and General Assembly

<table>
<thead>
<tr>
<th>General Assembly (years)</th>
<th>House Bills Analyzed</th>
<th>Senate Bills Analyzed</th>
<th>Total Bills Analyzed</th>
<th>Special Requests</th>
<th>Total Bills Analyzed Trend</th>
</tr>
</thead>
<tbody>
<tr>
<td>143 (2005-2006)</td>
<td>3</td>
<td>1</td>
<td>10</td>
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<tr>
<td>144 (2007-2008)</td>
<td>3</td>
<td>1</td>
<td>8</td>
<td>2</td>
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<tr>
<td>145 (2009-2010)</td>
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<td>4</td>
<td>13</td>
<td>2</td>
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<tr>
<td>146 (2011-2012)</td>
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<td>7</td>
<td>19</td>
<td>0</td>
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<tr>
<td>147 (2013-2014)</td>
<td>12</td>
<td>15</td>
<td>35</td>
<td>8</td>
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<tr>
<td>148 (2015-2016)</td>
<td>12</td>
<td>10</td>
<td>22</td>
<td>4</td>
<td></td>
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<tr>
<td>149 (2017-2018)</td>
<td>11</td>
<td>17</td>
<td>28</td>
<td>4</td>
<td></td>
</tr>
<tr>
<td>150 (2019-2020)</td>
<td>6</td>
<td>3</td>
<td>51</td>
<td>9</td>
<td></td>
</tr>
</tbody>
</table>
Delaware’s Violent Crime Rate Compared to Other States

• Delaware’s Violent Crime Rate continues to trend downward in 2017.

• Compared with other States, Delaware has seen a moderate reduction in the Violent Crime Rate since 2006.

Statewide Shootings
Criminal Shooting Incidents with Injuries

Delaware Shooting Incidents, Year-To-Date

195 incidents through September (73 higher than 2019)

Tied high for February (18), near low for March (8, 2 higher)

Near record-low for May until 6 incidents the final weekend raised total for month to 17, record for September (28, 5 higher)

July (31) is the YTD high. Highest month since July 2015 (31)

2019 & 2020 data are preliminary
2020 data are through 10/31
Recidivism

Adult Recidivism Within 3 Years of Release From Prison

- Return To Prison
- Recommitment
- Reconviction
- Rearrest

Cohort Year

Recidivism Rate
Other Projects at the Center

• Juvenile recidivism analyses

• Pretrial Failure Rate analyses

• DCRC recidivism analyses

• Supporting Legislatively assigned Task Forces & Subcommittees

• Making CJ data more transparent & available to public
Questions
Domestic Violence Coordinating Council

Maureen Monagle
Executive Director
Domestic Violence Coordinating Council

Title 13: Chapter 21 of the Delaware State Code

The Domestic Violence Coordinating Council (DVCC) is the state agency legislatively created to improve Delaware’s response to domestic violence and sexual assault.

Statutory duties are defined in 13, \textit{Del. C \$ 2103}
Vision Statement

The DVCC is committed to leading the nation through innovative legislative action, community education and an outstanding coordinated system response to domestic violence & sexual assault.
Domestic Violence Coordinating Council

Chair: Hon. Michael Newell
Vice Chair: Laura Graham, Esq.

- Hon. Catherine L. Cloutier
- Hon. Nicole Poore
- Hon. Krista Griffith
- Hon. Michael Smith
- Hon. Jan Jurden
- Hon. Carl Danberg
- Hon. Kathy Jennings
- Hon. Brendan O’Neill
- Hon. Nathaniel McQueen

- Hon. Claire DeMatteis
- Hon. Josette Manning
- Dr. Margaret Chou
- Prof. Dana Harrington Conner
- Ms. Debra Reed
- Ms. Ariana Langford
- Jennifer Naccarelli, Ph.D.
- M Cpl Andrea Warfel
- Hon. Vincent J. Poppiti

DVCC Staff:
Maureen Monagle, Executive Director
Natasha Smith, Senior Administrator
Dayna Belfiore, Criminal Justice Senior Planner
Amanda Alcaraz, Trainer/Educator II
vacant, Administrative Specialist III
Timothy Valeski, High Risk DV Coordinator (grant funded contractor)
The DVCC was established in 1993. The agency was established with the Executive Director and Project Coordinator (2 staff). FY00 – added a dedicated Senior Secretary and Public Education Specialist. FY06 – added a Project Coordinator position in Sussex County.
DVCC Annual Budget FY2020: $13,400.00

- Copier Lease: 20%
- Information & Resources: 16%
- Staff Professional Development & Training: 1%
- Software/Annual Fees: 17%
- Education & Outreach: 23%
- Professional Membership: 6%
- Cell Phone: 6%
- General Office Supplies: 11%

Expended $13,400

Expended $13,400.00
Domestic Violence and Sexual Violence Training and Awareness

Training and public awareness regarding the effects of domestic violence and sexual violence is vital to our mission.

• Healthcare professionals
• Behavioral health professionals
  • Law enforcement
• Judicial branch employees
  • Attorneys
  • Schools
• Community members
• On-site specialized trainings
• Skill-building workshops
• Classroom presentations
• Public Awareness Events (health fairs, Victims Tribute, Day of Remembrance, etc.)
  • Resource tables

July 1, 2019 – June 30, 2020

• More than 80 Professionals were trained at 4 events
• Facilitated 11 Educational Workshops reaching 128 individuals
• Engaged 2,544 students in conversations about Teen Dating Violence and Healthy Relationships at “Lunch & Learns” or workshops various schools statewide
• Domestic Violence resources were provided to victim serving agencies, school wellness centers and community organizations
FY2021 Projected vs FY2022 Requested

- Cell Phone
- Copier Lease
- Office Telecommunications
- FLEET
- Office Supplies
- Printing
- Membership & Subscription
- Staff Development
- Education & Awareness
- Contractual

FY2021 vs FY2022

- $0.00
- $2,000.00
- $4,000.00
- $6,000.00
- $8,000.00
- $10,000.00
- $12,000.00
- $14,000.00
- $16,000.00

FY2021 vs FY2022

- FY2021
- FY2022
DVCC Committees

Children & Domestic Violence Committee
- **House Resolution 12:** The DVCC was directed to examine the expansion of advocacy and legal resources for minors who are victims of teen dating and sexual violence and make recommendations.
  HR 12 Final Report submitted May 31, 2020

Criminal Justice Committee
- Continue discussions on Body Worn Camera policies;
- DV Risk Assessment Tools for use in Pre-Trial Settings

Elderly and Domestic Violence Committee
- Professional & Service Provider survey on understanding of Abuse In Later Life
- Training for the Division of Services for Aging & Adults with Physical Disabilities (DSAAPD)

Immigration Committee
- Develop needs assessment to determine unique needs of victims, survivors and perpetrators of domestic violence of the Latinx communities.
- Planning to conduct interviews with engaged community members impacted by domestic violence
DVCC Committees (cont.)

Legislative Committee
- Review and Discuss issues and proposed legislation addressing issues related to domestic violence and sexual assault (Victim Advocate Privilege, DV First Offender Program, etc).

Medical Committee
- Updating the “Domestic Violence Resource Manual for Healthcare Professionals”

Training Committee
- Develop and publish online trainings
- Coordinate trainings across the systems and advocacy community
- Annual Law Enforcement Training Conference on DV & SA (subgrant)
  - developing on-line training materials for law enforcement

Treatment Committee
- Review and update certification standards “Domestic Violence Intervention Standards”

Public Awareness & Education Committee
- Developing social media campaigns to raise awareness
- Domestic Violence Awareness Month (October)
- Teen Dating Violence Awareness Month (February)
- Sexual Assault Awareness Month (April)
DVCC Strategic Plan

Strategic planning day was held on November 14, 2017.
The DVCC set the following goals:

**Court Operations:**
- Family Court Domestic Violence Coordinator
- Establish a compliance calendar

**High Risk Domestic Violence Cases:**
- Establish a multi-disciplinary High Risk DV Team

**Services and Resources for Offenders:**
- Promote accessible treatment for offenders
- Enhance legal services and pro se assistance for victims and offenders

**Education & Awareness:**
- Enhance education efforts in the middle and high schools
- Create curricula after determining training needs
- Large scale awareness campaigns on domestic violence and sexual assault in multiple languages.
The Fatal Incident Review Team (FIRT) was established in 1996 under 13 Del. C. § 2105

FIRT consists of fourteen members defined in statute.

FIRT Report released March 2020 had two recommendation for the DVCC.

140 domestic violence fatal incident reviews conducted by FIRT since inception. Of those, there were 175 domestic violence related deaths and 3 near deaths.

**FY2021**

Receiving technical assistance from the National Domestic Violence Fatality Review Initiative (NDVFRI) for guidance on conducting virtual reviews.
Questions